## WEXFORD COUNTY ZONING BOARD OF APPEALS REGULAR MEETING

NOVEMBER 24, 2014 - 7:00 P.M.

Wexford County Services Building
401 North Lake Street
Cadillac, Michigan

## BOARD MEMBERS PRESENT:

Beverly Monroe, Chairperson Matthew Adams, Vice Chairperson William Swank John Prebay

ALSO PRESENT: Michael Green, Zoning Administrator

Robert LaBelle, Attorney for Verizon Stephen Esty, Attorney for Verizon

Wendell Johnson, Attorney for the Wilsons

Reported by: Kathleen Tulick, CSR 4601 Certified Shorthand Reporter 231-946-8086

- 1 Cadillac, Michigan
- 2 Monday, November 24, 2014 7:00 p.m.

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- MS. MONROE (chairperson): Okay. I'll call the meeting to order. Roll call, please.
- 6 MR. BREEN: Prebay?
- 7 MR. PREBAY: Here.
- MR. GREEN: Swank?
- 9 MR. SWANK: Here.
- 10 MR. GREEN: Wiersma is absent. Adams?
- MR. ADAMS: Here.
- MR. GREEN: Monroe?
- MS. MONROE: Here. I'd like to make some
- 14 additions to the agenda. Under the new 3 I'd like
- procedural issues. And then down what would be the new
- 8; 8(a) description of the case, (b) speakers in favor
- of the appeal, (c) speakers in opposition of the
- appeal, (d) board discussion and decision. Can I have
- a motion to approve the agenda as changed?
- MR. ADAMS: I'll motion to approve the agenda as
- changed.
- MR. SWANK: Support.
- MS. MONROE: All those in favor?
- BOARD MEMBERS: Ayes.
- MS. MONROE: Any opposed?

## (No response)

MS. MONROE: Okay. Let's go on to that item then. What I wanted to talk about was making sure that everybody has had access to all the records all through this whole thing, which I think we have. I understand you've seen the site plan, et cetera.

The question as to whether I can vote has been brought up repeatedly, and so I investigated that. Under our Wexford County zoning ordinance number 5 there is no restriction on my voting on this issue. Under our ZBA bylaws there is no restriction on my voting.

However, under the ZBA Tool Kit Training Manual that we've been through it does limit me under ZBA rules 4(c) to not vote on something I've already voted on. Also, in the Enrolled House Bill 5032, Section 60-113 I'm not able to vote again on this issue. So I just wanted to make sure that was clear.

The question of a quorum here. Our bylaws say we have to have a quorum. It has to be a majority. In this case that would be 3. We need to have a vote of the majority in order to pass anything, the majority of the total board, not just those that are present. In one place it says two-thirds of the membership, and I don't know how we can get 3.33 people. It might be a

MS. MONROE:

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(No response)

Okay. Correspondence.

Any

correspondence, Mike? 1 MR. GREEN: No. 2 MS. MONROE: Any new business? 3 MR. PREBAY: I have a question, Bev. Going back 4 to your saying that you already voted, you can't vote. 5 This whole board already voted once. Can we vote again 6 on this proposal? 7 MS. MONROE: Well, yes, because this is like a 8 do-over. 9 MR. PREBAY: A do-over. You had your do-over once 10 with the Planning Commission, so you can't vote on 11 this? You have never voted on this, this particular 12 case here, except --13 MS. MONROE: Yeah, on the Planning Commission. 14 MR. PREBAY: -- except on the Planning Commission. 15 MS. MONROE: Mm-hmm. And the law specifically 16 says even though --17 MR. PREBAY: Okay. I just wanted that clarified. 18 MS. MONROE: -- I can serve on both boards, if 19 I've already voted on the issue on one board I can't 20 vote on it again. 21 MR. PREBAY: Okay. I just wanted to get that 22 clarified there. 23 MS. MONROE: Yeah. Okay. So at this point I 24 guess I'll turn it over to you. 25

MR. ADAMS (vice chairperson): Okay. On to our only business tonight. PZBA14-005, appeal of decision by the Planning Commission on September 10, 2014 to approve request for the erection of a 300-foot wireless cell tower and equipment shelter. This project site is located along the south side of East 24 Road, between North 29 Road and north 27 1/4 Road, and is accessed by a driveway located just east of the old schoolhouse.

As far as the speakers, Mike, is there a limit on how long?

MR. GREEN: That's up to you to determine that. Typically, three to five minutes each.

MR. ADAMS: Gentlemen, three to five minutes acceptable?

MR. SWANK: I think so.

MR. PREBAY: Yes.

MR. GREEN: Can I make a suggestion too? We have a lot of written correspondence. I guess I encourage you to determine whether it's necessary for your speakers to re-read this stuff. It is entered into the record. It is in the packet. It will be a part of the official record if it goes to circuit court or federal court or wherever it goes. So if you want to have them read it that's up to you, but I would recommend not.

MR. ADAMS: All right. Michael Green, zoning

administrator, is referring to, oh, two separate

packets; one is the transcription of the Wexford County

Planning Commission on September 10, and the second

packet is the Zoning Board of Appeals for the County of

Wexford. This would be the procedure of history. And

then am I missing one?

MR. GREEN: There was a couple different communications in here. I mean, you have the application, the appeal with transcripts, and then the response from the Verizon people.

MR. ADAMS: This is all a matter of public record at this time?

MR. GREEN: Yes. If they want to summarize it, I guess that would be appropriate.

MR. ADAMS: All right. I move that this being a matter of public record and it's on file that we skip the complete reading of it. If anyone here would like to read these documents we can make them available to you, but for now, them being several hundred pages, we can skip them.

MR. SWANK: Sounds good to me.

MR. ADAMS: Okay. So, second the motion?

MR. SWANK: Sure.

MR. ADAMS: Roll call vote.

MR. GREEN: Okay. Prebay?

1 MR. PREBAY: Yes.

2 MR. GREEN: Swank?

3 MR. SWANK: Yes.

4 MR. GREEN: And Adams?

MR. ADAMS: Adams, yes.

MR. GREEN: Okay.

MR. ADAMS: All right. I guess tonight we're going to start out by taking public comment at this time. We're going to start with speakers in favor of the appeal. If you could keep your comments to three to five minutes. We will take one speaker at a time at the podium. And when you step up to the podium can we please have your name and address? Do I have any first takers tonight?

MR. JOHNSON: Mr. Chairman, if I might, I'm Wendell Johnson.

MR. ADAMS: Sure. Sir, if you could please step up to the podium.

MR. JOHNSON: I'm an attorney from Traverse City with Smith & Johnson. I represent Mr. John Wilson, who's here tonight with his wife, Helen. I have -- I'm basically the moving appellant here, and I don't know that I'm a speaker in favor. I think I'm a presenter. And I would ask, we're the only thing on the agenda for tonight, for, like I did the last meeting, a special

- due consideration from a five-minute rule to present the full appeal.
- MR. ADAMS: Sure. What would you gentlemen say for equal time for each presenter?
- MR. SWANK: Yeah. But I think we should still
  limit it, because some of this is going to be real
  repetitious from what we've heard in the past and what
  we've read.
- 9 MR. ADAMS: Are you saying a ten-minute limit would be acceptable?
- 11 MR. SWANK: That would be really long.
- MR. ADAMS: Okay. What would you say?
- MR. SWANK: I think what he stated earlier.
- MR. ADAMS: Five minutes. Okay.
- MR. SWANK: That's sufficient.
- MR. ADAMS: Yeah. I make a motion that each
  presenter for each side, being officials, one for
  Verizon and one for Mr. Johnson, we will give you five
  minutes to present their case.
- MR. SWANK: Second.
- MR. GREEN: Will you allow them to also speak
- 22 during the --
- MR. ADAMS: Oh, absolutely, yeah.
- MR. GREEN: -- using another three to five
- 25 minutes. Does that seem fair?

1 MR. ADAMS: All those in favor.

BOARD MEMBERS: Ayes.

MR. ADAMS: Okay. Sir, if you would, give your presentation.

MR. JOHNSON: Very good. Well, we would rely in large part on the written application for appeal that we submitted, and point out to you that the decision of the Planning Commission that we are appealing ignores the setbacks and separation minimums. It ignores aesthetics, violates the goals of your own zoning ordinance.

Furthermore, that a tower permitted at that site creates special damages for the Wilsons that are not shared with others. Primarily, it's a loss of use of their land. There's a shared wetlands risk. There is or creates, if that tower goes in, a hazardous situation with their helicopter access and helopad.

You have an extensive record before you. I trust that you have read the information that's been provided. I want to focus quickly on the environmental issues. Your zoning ordinance requires that special due consideration be given to environmental matters. You have attached to my application the Fleis & Vanderbrink letter that indicates that there would be irreversible consequences to the property of the

owners, if there were a problem.

When you read the information from the applicant, the Dykema letter of April 17, 2014 referred to at the transcript page 71, it says, "The property at the site is 200 feet north and 300 feet south of the proposed tower." What's in the middle? That's where the tower is going to go. We have a legitimate concern that the drilling placement of that tower will cause a irreversible change in the natural flow of the water and contamination to our property, creating flooding.

We have zoning setbacks, safety requirements that have been violated here. They have been waived, but not with sufficient justification. The zoning ordinance says this district for my client is to promote areas of low to medium density. That's housing, that's putting in a subdivision, platting land, single family/duplex family properties.

However, with the setback requirements that are —
that surround a tower, a 900 feet setback, the
placement of the site is only 300 feet from my client's
property, thus using up 600 feet of his own property.
The action in putting that tower in and then forcing my
client to mind the zoning ordinance creates technically
a taking, a constitutional taking, of his property,
limiting him to lose his use.

We also have before the board this spacing requirement. Your zoning calls for a 10,000 minimum difference between sites. The separation of towers here, there is a AT&T tower 8,800 feet away. Verizon has failed to show that that is the only site or even the best site. It's simply a working site.

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Now, in looking at the transcript page 34 the Verizon RF engineer states that, you know, that AT&T tower that is only 8,800 feet away is right in the middle of what we want to do, and he does say that, oh, yes, we can co-locate on it, and that's at page 34, line 23.

Coverage maps were provided, and I ask you, are those coverage maps for like 2G or 3G or is it streaming data? You know, they don't have any obligation to saturate the area, and they are currently covering the area. So what the waiver that the Planning Commission gave for this application is there's a demonstrated need to give the waiver. There's no need, no need was demonstrated.

Their engineer acknowledges that they had no attempt to find an alternate to this site. They only looked until they got to the site and then they quit looking. That approach constitutes a lack of competent, material and substantial evidence on the

record. There's just no testimony to support this as the best and least intrusive site. If it's a good site, why trample with the rights of my client?

Now, there is a rush here. I'm being limited to five minutes, which I find highly irregular in the case of an application on appeal. I know that Mr. Green at the last hearing got out from behind the table as a public servant and advocated for the support of this application. I think that is totally wrong. It's clearly a conflict of interest for a public servant. There seems to be an unusual commitment here to accommodate this applicant.

Now, Verizon has sued the county, but the Planning Commission put that ahead of an actual review of what application was before them. In fact, at the end of the meeting in the minutes that you have before you, you will see that a motion was presented, didn't make it, to have them re-consider the application that had been appealed where the appeal was upheld. There is a favoritism that's going here on these boards that's just not justified and is absolutely not fair to the people of Wexford County. That zoning ordinance is here to protect all of the people, not just a commercial applicant coming before you.

I ask that you uphold my appeal, that you deny the

application. It does not rise with sufficient competent, material and substantial evidence as required by your own zoning ordinance. Thank you.

MR. ADAMS: Thank you, sir.

MR. ESTY: Would you like the Verizon speakers to go up?

MR. SWANK: Are we still on in favor?

MR. ADAMS: Yeah. We're going to stick with our platform and speakers in favor of the appeal, and then we will give you a chance. Next? If we could have your name and address, sir.

MR. DONOVAN: Thank you, Mr. Chairman. My name is Patrick Donovan. I live at 2069 South 29 Road in Selma Township, and I'm here to speak in favor of this appeal.

And the conditions for my support of the appeal are that the applicant, Verizon, failed to find a piece of property where they could get a 900 foot setback. The physical description of the property in question on 24 Road, there's nowhere on that property that you can be 900 feet from all the property lines. The road frontage is just over 1,300 feet. There's nowhere on that 80 acres where you can be 900 feet in without infringing on somebody else's property.

And then the second has to do -- and that's

referenced as a minimum mandatory requirement in Article 3A.7, Table 1, page 42 of the Wexford County zoning ordinance. Also, in that same reference of 3A.7, Table 1, page 42 there's a requirement for a minimum 10,000 foot isolation requirement from an existing tower. There is an existing tower available on 29 Road that's less than 10,000 feet away from this proposed site.

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There's a second tower that's currently located on the Wexford County Road Commission property, which I understand to be under the control and in use by Verizon for cellular phone service, that's closer than the tower on 29 Road, and it's on property that's already commercialized. There's a ready access road. It would be a simple matter to co-locate on that tower or construct another tower on that property. And it's just over one mile as the crow flies from the proposed site.

And the Wexford County zoning ordinance Article 3A.1(9), describing Purpose, requires deference to the Wexford County master plan and currently existing land uses prior to granting a permit. The Planning Commission failed to adhere to this portion of the ordinance when they voted to waive the requirements of the zoning permit.

And Article 1.3, Scope of the Ordinance, requires adherence to minimums, and when there's an area of conflict, when something is in conflict with what's written, the zoning ordinance requires the more restrictive standards shall govern the determination, and the Planning Commission ignored that when they granted waiver. They didn't adhere to their own law.

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And we have a county plan and it's been in effect for almost 20 years, and it governs the way we do business with people that are going to invest in the county and come in here, and I find it ironic that if the Planning Commission had just followed the rules the Wexford County Verizon towers would be constructed already and they would be in use. They just wouldn't be on properties that were ill-suited because of residential use or other zoning issues.

And when a sitting board acts in error it's the responsibility of the citizens to bring that to their attention, and the Planning Commission had a responsibility to adhere to the law of Wexford County when they made their decision. They did not do that. This board, the Zoning Board of Appeals, has a responsibility to ensure that the Planning Commission does their job. And I'm asking you to uphold the appeal and deny the permit, and let Verizon find a more

1 suitable place to construct their tower. Thank you.

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MR. ADAMS: Thank you very much, sir. Next speaker in favor of the appeal. Mr. Donovan has given me two documents here?

MR. DONOVAN: One document, two pages.

MR. ADAMS: One document, two pages that he wishes to be entered into the record.

MR. GREEN: You should read that since it wasn't available to the public.

MR. ADAMS: Oh, right. "The Wexford County Zoning Board of Appeals, Beverly Monroe, Chair, 401 Lake Street, Cadillac, MI 49601. Michael Green, Zoning Administrator, Wexford County Zoning Board of Appeals, 401 Lake Street, Cadillac, MI 49601.

Subject: The Wexford County Zoning Board of Appeals and Verizon communication tower.

Ladies and gentlemen: I write to support the appeal of the preliminary decision by the Wexford County Planning Commission to grant construction and use permits to Verizon Telecommunications Company to construct a 300 foot tall tower on the south side of East 24 Road, Colfax Township, Wexford County, granted under a contested majority vote on September 10, 2014. I write for support of the appeal, and request the Zoning Appeals Board to convene and overrule the

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Company, hereon known as Applicant, failed to select a

host property which has the dimensions to afford the

minimum mandatory setback requirements of three times the height of the proposed tower of 300 vertical feet above finished grade (Wexford County Zoning Ordinance, Article 3A.7, Table 1, page 42). There is no physical place on the host property where it is possible to achieve a 900 foot setback from neighboring property lines. The paper planning documents, submitted by the Applicant, propose a construction site which will infringe upon the property line setback, and fall zone setback of John Wilson, East 24 Road, Cadillac.

2. The Applicant's proposed location is within the existing tower isolation distance mandatory minimum of 10,000 feet, required by the Wexford County Zoning Ordinance (Article 3A.7, Table 1, page 42); therefore requiring Applicant to co-locate on an existing tower, not construct on the proposed host property. A tower registered as FCC 1006463, currently exists inside the specified isolation distance of the proposed tower site. Even closer to the proposed site than the above referenced tower, is a second tower, located on already commercially approved property under the control of Wexford County Road Commission. I understand this second tower to be currently in use by, and under the control of Verizon, and available for co-location as required by the Wexford County zoning ordinance."

1 Your turn.

MR. PREBAY: Okay. "The proposed host location appears to have less to do with broadcast coverage than it appears to have to do with profit maximization for the applicant, at the expense of the comfort, repose, and current conforming use of the host property, and neighboring properties of citizens. The applicant appears to be attempting to use spot zoning requests in order to circumvent their requirement to adhere to the Telecommunications Act of 1996, and to the Wexford County Zoning Ordinance.

- 3. The Wexford County Zoning Ordinance, Article
  3A.1: Purpose(9), requires deference to the Wexford
  County master plan and existing land uses, prior to
  granting a use permit. The Planning Commission failed
  to adhere to this portion of the ordinance. Article
  1.3: Scope of the ordinance requires adherence to
  minimums and that in areas of conflict the more
  restrictive standards shall govern.
- 4. Wexford County has a County Plan, approved by the Wexford County Board of Commissioners. A principal foundation of the County Plan is zoning. Without zoning and adherence to zoning, the County Plan is ineffectual. Property owners and taxpayers, rely upon zoning to protect their moneyed interests in their

investments, in their properties, and in their county. 1 These property owners and citizens, pay taxes to 2 support adherence to existing law, including zoning. 3 Those taxes fund a planning commission, and when necessary, a board of appeal, to ensure adherence to 5 law and protection of the interests of the property 6 owners and the citizenry. The essence of zoning law is

to ensure that one property owner cannot use their 8 property to profit themselves at the expense of

declining property value, or inconvenience imposed upon 10

their neighbors. An action by the Planning Commission,

in this instance, to grant nonconforming use

development, does undermine the zoning law. It also

infringes upon the property rights of neighboring

citizens, who were here first. 15

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When a sitting board acts in error, it is the civic responsibility of the citizenry to appeal and correct the mistake. It is the responsibility of the Planning Commission to adhere to the Zoning Ordinance. It is the responsibility of the Zoning Board of Appeals to ensure the Planning Commission does follow the law.

Please overrule the Planning Commission and deny this permit. Sincerely, Patrick J. Donovan."

MR. ADAMS: All right.

MR. GREEN: Thank you.

1 MR. ADAMS: Next speaker, please, in favor of the 2 appeal.

## (No response)

MR. ADAMS: All right. We will now close the section of speakers in favor of the appeal and move on to the next section, speakers in opposition of the appeal.

MR. ESTY: Good evening. My name is Steve Esty. I'm the attorney representing Verizon Wireless. I was also present at the Planning Commission meeting. Let me just start by saying that procedurally I believe it's improper to accept that letter that was just read into the record by Mr. Donovan, as it's new evidence that's being presented for the first time or at least new information that was not part of the record below. You're only permitted pursuant to this proceeding to review the record that was established at the Planning Commission. So I'll place that objection into the record.

The other thing I will note is that there were two sites. The other is what I'll call 30-20. It was the subject of a federal lawsuit. That lawsuit has subsequently been concluded, and the county acknowledged that the actions of this ZBA were improper pursuant to a judgment that was entered in federal

court. Mr. Donovan, who apparently other than the applicant himself for this appeal, is the only person that spoke in favor of this appeal. That's not surprising, given that he was the very individual that appealed the 30-20 site.

In fact, at the Planning Commission, as you saw probably from reading the transcript from that proceeding, there was support for this particular site. The evidence overwhelmingly demonstrated every criteria of the ordinance had been met. There was no evidence presented that would meet any evidentiary standards to counter the evidence that was presented by Verizon.

We've submitted papers in response to the appeal through a letter dated November 19, 2014, which I know you acknowledged you have it at the beginning of this proceeding. But in those papers we have identified just a sampling of the evidence that is clearly in the record from the papers you have, as well as in the transcript, including the testimony of an RF engineer, our propagation maps, site plans, and a letter from an environmental attorney interpreting the phase one environmental report to address with real evidence the environmental concerns that were raised by the applicant.

The applicant in turn submitted photographs that were not even the site in question, that didn't even remotely resemble what could or will be constructed on these sites. And, in fact, I think deliberately attempted to mislead the Planning Commission by providing pictures of effectively a lattice tower with guy wires that wasn't identified and that has no bearing in this proceeding and can't even meet the minimum of evidentiary standards.

No one testified as to where those pictures were taken. No one testified as to the height of them. No one testified as to who constructed them. So I think that they were properly wholly disregarded by the Planning Commission.

The Planning Commission is the commission that this county has elected to review these materials in depth. They have done so now twice. On both occasions those very experienced individuals who looked thoroughly at this information, sat through very lengthy hearings, listened to all the evidence in the record, which is now before you in transcripts, which was apparently not before you the first time when it was remanded, clearly found under the ordinance criteria that the criteria had been met, and that where there was necessary variances or relaxed standards

under those ordinances to be applied pursuant to the authority of the Planning Commission that there was justification to do so.

There is nothing that is before this ZBA tonight that would justify or warrant the reversal of what the Planning Commission has done. I think if you take a look at the evidence, if you are honest in what the evidence shows, an applicant who happens to live in Chicago but owns land up here, coming up here and basically saying over and over again the standards weren't met, but not showing why they weren't met, isn't sufficient for you to reverse the Planning Commission's approval of this site on not one but on two separate occasions.

There's nothing unusual going on here. What unusually is going on is the normal process. The Planning Commission has reviewed the evidence. They have done their job. There is a landowner, one landowner, who doesn't like the fact that this site is going to be built in his area, who arguably doesn't even have standing to challenge this matter, who is taking issue with it, and now he's coming before you trying to have you reverse the very body that this county has designated as the body to review these materials with no basis or evidence whatsoever.

So I'm not going to belabor the point. I think you have all the evidence. You have the record before you. You have our papers. We will rely on that in support of what the Planning Commission did, which I think it properly did in this situation. Thank you.

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MR. ADAMS: Thank you very much. Next speaker in opposition to the appeal, sir.

MR. BARNES: Roy Barnes, 1809 East 24 Road. I live just down the road from where the tower is supposed to go. I walk my dog quite a bit down that road, and I've seen the helicopter, so-called. I pay for that helicopter to fly in there, because it's the sheriff's helicopter.

MR. ADAMS: Sir, we're going to have to ask you to keep your remarks specifically on why you are opposing the appeal.

MR. BARNES: Because I get tired of losing my signal. I have to get in to a specific part of my house to get a signal. And, like the last time, luckily I haven't screwed up my phone throwing it against the couch, because I'm talking to somebody and my phone gets dropped. It ticks me off. So, yeah, if I get up here and fight for that tower and fight for Verizon. Yeah, I used to have AT&T, and AT&T is a good company too, but I got Verizon.

1 MR. ADAMS: Mm-hmm.

MR. BARNES: And I'd like to see Verizon to be able to keep going, even with me. So, but like there, everybody, like they have a right at the same time to have their own tower, not have to put their stuff on somebody else's tower. There's a tower down the road from me. Every time I go down below the hill my phone gets -- I lose signal.

MR. ADAMS: Right.

MR. BARNES: And that's right next to the tower.

Why? I don't have -- I shouldn't have to. I'm looking
to be able to sit there and talk to my brother, my
daughter and so on, and have a good conversation and
not have to "Can You Hear Me Now?", that deal. I don't
need that.

MR. ADAMS: Okay. Thank you very much, Mr. Barnes.

MR. BARNES: That's why I'm here fighting for it. Thank you.

MR. ADAMS: All right. Do we have any other speakers in opposition to the appeal?

(No response)

MR. ADAMS: All right. We will close the public comment at this time. Is there any discussion amongst the board?

MR. SWANK: I got a couple questions for the

attorneys from Verizon. One that I brought up

previously at a meeting that really wasn't answered to

my satisfaction, and that's why Verizon does not use

federal land to put their towers on. Is there a

specific reason?

MR. LABELLE: Our engineer show that those sites within the -- that would be available within the federal lands are too far away to close the gap.

MR. SWANK: Really?

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MR. LABELLE: Really.

MR. SWANK: What's the status on the tower by the road commission, is Verizon going to use that tower?

MR. LABELLE: That tower also we're already on so obviously --

MR. SWANK: Oh, are you?

MR. LABELLE: We built it.

MR. SWANK: Okay.

MR. LABELLE: That tower was unavailable for purposes of trying to close this gap. It too is too far away. We're already broadcasting off of that tower. It's a gap that's at a distance from it that we're trying to close, not the gap that's created by the tower itself.

MR. SWANK: Thank you.

MR. LABELLE: No problem. 1 MR. ADAMS: Any other board discussion? 2 MR. PREBAY: Yes, I have a question for Mr. 3 Barnes. 4 MR. BARNES: Yeah. MR. PREBAY: Mr. Barnes, you have a Verizon phone? 6 MR. BARNES: Yes, I do. 7 MR. PREBAY: Okay. Can I take it that you live 8 say north of that store there by Meauwataka? Am I 9 correct on assuming that? 10 MR. BARNES: I'm just an eighth of a mile down the 11 road from the store. 12 MR. PREBAY: Okay. That's where you go down the 13 big hill; right? 14 MR. BARNES: Towards where the tower is going to 15 16 go. MR. PREBAY: The tower, how far are you going to 17 be from the proposed tower? 18 MR. BARNES: Another eighth of a mile. 19 MR. PREBAY: Okay. Thank you. The reason I bring 20 that up is the board member who's not here has a 21 Verizon phone too, and him and I went out there by that 22 store at one time down the road, and he had perfect 23 Verizon, he had nothing the matter with it, and so I'm

not doubting you at all. I'm just stating the fact

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that our other board member, who's not here, he's down in Florida right now, with his Verizon phone he had perfect reception going down towards your house. I'm not sure where you live at, just down to your house.

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MR. BARNES: Right. What it is, if I'm in one side of the house, like if I'm talking, if I'm sitting in my chair, a normal chair, I lose signal, but I have to get up and go to the west side of the house and walk back and forth to find out to where, and look at my phone to see if I can get it, how good my signal is, or go outside.

Outside I can get a good signal, but there's no reason that I should have to go outside, when I should be able to have a good signal anywhere in my house or like there, anywhere in my house.

MR. PREBAY: Do you have a dish TV?

MR. BARNES: No, I can't afford all that stuff.

MR. PREBAY: Okay. I'm just thinking of the frequencies going around there. Okay. I was just stating the fact that our board member, we were down in that area and he had Verizon and his phone worked fine.

MR. BARNES: If he's outside walking around and so on there's a good chance that he might get a good signal, but if he's -- I got an old farm house, but if you are on one side of the house you don't get a

signal, the other side of the house, and you have to be right to the west towards Boon. My Boon tower is the signal I get it off of. I have to be right to the wall almost to get my signal.

MR. PREBAY: Okay. Well, thank you for your comment there.

MR. BARNES: You bet.

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MR. GREEN: Mr. Adams, if I may, I'd like to respond to some of the reports, including the comments that were made before me.

MR. ADAMS: Sure. Gentlemen, would it be acceptable for us to open the floor to Michael Green, the zoning administrator?

MR. SWANK: Certainly.

MR. PREBAY: Sure,

MR. ADAMS: Okay. I will let Michael Green to take the floor to address some issues he has concerns with.

MR. SWANK: As a concerned citizen or --

MR. GREEN: No, no. I do want to respond to the comment about speaking as a public member of the public, but I primarily want to speak as the zoning administrator and address some of these issues. So there's clarity at least I might take on, if you may, if that's okay with the board.

1 MR. ADAMS: All right. I move that we open the 2 floor for Michael Green, zoning administrator.

MR. SWANK: Second.

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MR. ADAMS: All in approval?

MR. PREBAY: Approval.

MR. SWANK: Aye.

MR. PREBAY: Aye.

MR. GREEN: Okay. Thank you. First of all, there was a comment made by Mr. Wilson's attorney regarding the taking of property that would be caused by your upholding of the Planning Commission's decision. I want to give you at least my interpretation of the zoning ordinance that would say that it does not mean that.

What the Planning Commission did was modify the separation and setback requirement. They did not transfer that setback to the neighboring property. That's not how this ordinance works. If you granted someone a variance to be 5 feet from the property line, say a garage or something, that doesn't mean that other 10 feet goes onto the neighbor's property and they have to be an additional 10 feet away from their property line. So that is not true. You are not taking this property if you give a variance or uphold the separation requirement. At least that's my

understanding of the ordinance.

Also, when you read the wireless communications tower ordinance the separations requirement are prescribed for the tower, not for the house. So if you go in and build a house, your house doesn't have to be 300 percent away from a tower. It's the other way around. It's if the tower application comes to us, and there's common-sense logic behind that. The house isn't going to have impact on the tower as much as the tower is going to have impact on the house. So that's, that's, in my opinion, an incorrect application of our ordinance or understanding.

Secondly, I want to address the issue of accepting written comments. These are not necessarily evidence. I'll get -- there's another two points I want to make about that. First of all, there was written comments given to you prior -- or subsequent to the filing of the appeal from one party. We simply have a written filing from the other party. Whether you want to call it evidence is up to you, but any written information you could probably consider evidence.

So I don't find anything improper about accepting written comments. It's really no different, this is no different than him speaking in writing. He gave you his reasons why he is in favor of the appeal. He

simply gave you a written copy of what he spoke, pretty much verbatim of what he said already. So I wouldn't call that evidence.

And, thirdly, the written verbiage regarding not accepting new evidence is about appealing site plans. It's not about special land uses. This is a different — a site plan is only a part of the special land use. There's nothing in the special use section, nothing I see in the Michigan zoning act, that says that you cannot accept any new written evidence.

So, but with that being said, you are considering whether the Planning Commission with the evidence that they were given made the correct decision. So I do think there's some merit at least to the site plan part of it in accepting new evidence, but I would consider evidence things that are factual that are supporting the decision, you know. This is just an opinion and reasons why he believes it's not -- why you should not uphold the original decision.

And then, finally, I do want to address the fact that I did speak at the last meeting as a member of the public. First of all, I live within 300 feet of the site. I was speaking not in favor or in opposition. Actually, I was telling you what our coverage is out there. I think I have a right. I think whether or not

I do it as a member of the public or as the zoning administrator sitting at this table I think is irrelevant.

If I come to you and say that I can't get good phone coverage out there, whether I did it for my house or just driving by there, I don't think that I am supporting the cell company or pushing you to make a decision in their favor. I am simply giving you evidence, personal evidence, of what I found out there.

And I'll stand -- you know, I'm not saying this personally. I'm saying this as for the county's sake, when I tell you there's little to no coverage out there and even less as you go north of there, and I will tell you there is no coverage, at least on my phone, which is AT&T by the way, if I can drive all the way to the county line, which is 15 miles, and not have any coverage whatsoever, I think that bears some weight in this whole issue.

The Federal Telecommunications Act you've read, heard a lot of reference to, does give the cell companies the right to provide coverage in the area where there is none, where there is a demonstrated need for that. As a, not as a private citizen, but as a zoning administrator, as a representative of the

county, I think it's important you understand that.

I think it's important that you understand the county has been sued over another decision already, and they have settled with Verizon, because they, at least the county in their negotiations with them, felt that they had a case. Otherwise, they wouldn't have settled.

So, you know, I just think it's important to understand the facts. I'm not steering you to vote either way here, but I think it's important to make sure the county is not in court again, that we do do our due diligence and make a sound decision here.

So that's all I had to say. I just wanted to make sure that I could respond to the information brought in from both sides. I think there's an element of truth presented from each side, but there are some things that you do have to weigh out on your own. So that is all I have to say.

MR. ADAMS: All right. Thank you very much, Michael Green.

MR. WILSON: Can I ask a question?

MR. ADAMS: Certainly.

MR. WILSON: Just driving back there, and I have both Verizon and AT&T at that location and everything is fine, but I happened to notice a for-sale sign. Are

1 you selling your house?

2 MR. GREEN: Mm-hmm.

MR. WILSON: Okay. So being part of that community and speaking as part of that community and you're leaving where I'm retiring and coming up to this community, you're weighting things the same. So that's all I have to say.

MR. GREEN: Well, okay. Can I make one more comment too? I wanted to bring up too is --

MR. LABELLE: You are not opening the public.

MR. ADAMS: No, let's close that part.

MR. SWANK: Yeah.

MR. ADAMS: Is there any more board discussion?

MR. SWANK: I don't believe so.

MR. ADAMS: All right. Closing the board discussion at this time. Does any board member wish to suggest a motion?

MR. PREBAY: Well, I make a motion that we vote on this decision to deny it or approve it, and this should be our final thing that we should go through here. I think if it's denied the next thing will probably be in court, and we probably won't get a chance to be over there. So let's vote on this decision to either approve it or deny it.

MR. ADAMS: All right.

1 MR. GREEN: You are aware that you can approve, 2 deny, or approve with conditions and modifications?

MR. PREBAY: Pardon?

MR. GREEN: You can approve it, you can deny it, or approve it with conditions or modifications.

MR. PREBAY: Well, I was hoping when the Verizon people came they would have a different plan, they moved something or did something different, to accommodate the people here, you know. I was hoping to see something along those kind of lines, but it seems like we're voting on the same thing we voted on before and nothing has changed.

This Telecommunications Act, I dealt with that beforehand, I read the whole thing, and it gives you permission to put in towers, but it doesn't give you permission to go against the zoning ordinances. So nothing has changed as far as in that regard.

MR. ADAMS: Do we hear a motion?

MR. PREBAY: Okay. I make a motion we vote on either deny it or --

MR. SWANK: You've got to make a motion one way or the other.

MR. PREBAY: Okay. I make a motion we vote on this proposition here. Well --

MR. ADAMS: At this time we can make a motion to

- approve the appeal, thus stopping the Verizon tower.
- 2 MR. PREBAY: Okay.
- MR. ADAMS: We can make a motion to deny the
- 4 appeal, or we can continue the discussion, and we can
- 5 have some more time to --
- MR. PREBAY: Okay. I make a motion we deny the
- 7 appeal for stopping the Verizon tower.
- 8 MR. ADAMS: All right.
- 9 MR. JOHNSON: Did you say that right?
- 10 MR. LABELLE: Yeah, I'm not sure. You'd better
- 11 ask.
- MR. ADAMS: Yeah. When you make the motion to, if
- 13 you want --
- MR. GREEN: Here, let me help you here.
- MR. ADAMS: Yeah.
- MR. PREBAY: Well, it said in the
- Telecommunications Act, do I have to say denied or
- 18 approved?
- 19 MR. ADAMS: If you move to approve the appeal,
- that would block the special use permit.
- MR. PREBAY: Yeah. So I make a motion that we
- deny the permit.
- MR. ADAMS: All right.
- MR. LABELLE: Which is a motion to uphold the
- appeal.

1 MR. PREBAY: A motion to uphold the appeal.

MR. GREEN: Yeah. I have language here. Do you want me to read it for you?

MR. PREBAY: Yes, why don't you, Mike, I guess.

MR. GREEN: You can motion, this is what I'm suggesting anyways, by motion affirm the Planning Commission's decision to approve special use request number 14-002 upon finding and based upon review of the record, including any new information gathered or presented to the board, the Planning Commission's decision to approve the special use was supported by competent, material and substantial evidence, and upon the following findings of fact, and you would give some findings of fact or I would strongly recommend that you do anyways.

MR. JOHNSON: That's not his motion though.

MR. GREEN: I am suggesting that he can take that or not.

MR. PREBAY: You make the motion and I'll just support.

MR. SWANK: No. You are not going to like my motion.

MR. PREBAY: Okay. Well, whatever. We'll both --

MR. SWANK: I make the motion we reject the

appeal.

1 MR. ADAMS: Based on what findings?

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MR. SWANK: I believe that in this instance the area does need the tower. They are -- Verizon has met the required setbacks, according to the Planning Commission, and I see no justification in denying it.

Can I add something to that? Nothing to do with the motion.

MR. ADAMS: You can say whatever you want.

MR. SWANK: Okay. The last time I voted in favor of Verizon on this site, I voted against the site down across from Woodward Lake, because I felt that you didn't answer my questions and my concerns properly. That's the main reason I voted against it down there. If you could have came up with better answers for me I probably would have backed you down there, but I just wasn't comfortable with what you had proposed down there. But I voted for this before on 24 Road.

MR. ADAMS: Okay.

MR. SWANK: That's my justification.

MR. ADAMS: All right. We have a motion on the floor. Do we have a second?

MR. PREBAY: I'll second it.

MR. ADAMS: Okay. Can we have a roll call vote?

MR. GREEN: Okay. Motion by Swank, supported by

Prebay. Okay. Roll call. Swank?

- MR. SWANK: Yes. 1
- MR. GREEN: Prebay? 2
- MR. PREBAY: No. 3
- MR. GREEN: Okay. And Adams?
- MR. ADAMS: Yes. 5
- MR. GREEN: Okay. The motion failed because it 6 wasn't a unanimous vote or wasn't a majority of the 7 members. So you're kind of stuck. You have to have 8
- some motion passed. 9
- MR. ADAMS: Would you like a motion to continue 10 until next month? 11
- MR. PREBAY: Well, like I stated the first part of 12 my deal, I would like to have seen Verizon do a little 13 more for the area here. I mean, they -- I'm not happy 14 with the setbacks on this. I'm not happy with the 15 setbacks. And I guess, Mr. Esty, I asked you a
- question. You don't live in Cadillac, do you? 17
- MR. PREBAY: Where do you live at? 19

MR. ESTY: I don't.

- MR. ESTY: Ann Arbor. 20
- MR. PREBAY: Okay. Do you have a tower across 21
- from your house? 22

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- MR. ESTY: Not across from my house, but they are 23 certainly visible in the area. 24
- MR. PREBAY: So how far down from your house, the 25

1 tower?

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2 MR. ESTY: They are all over the place. I live in an urban area. They are everywhere.

MR. PREBAY: Well, I'm just wondering how close it is to your house.

MR. ESTY: I have no idea.

MR. PREBAY: About a mile away?

MR. ESTY: I haven't measured it.

MR. PREBAY: Okay.

MR. LABELLE: Ask me the same question.

MR. ADAMS: At this time you just need to be considering motions.

MR. PREBAY: Well, since we're off the board here a little bit, we're just talking in general here I guess. I'm the only one who voted against it. If I would have voted for it we wouldn't be talking now, would we?

MR. ADAMS: Well, I would like to motion that we deny the appeal based on the fact that the Planning Commission did consider all of the setbacks. The setback as a record would show is adequate in this type of tower in that it's designed, that if it does come down, it's designed to fall within the footprint of the tower. So the appellant is stating that it's going to interfere with his land use. Even in the worst case

scenario the tower is never going to come anywhere near his land, even if it goes straight over, which it is simply designed not to do.

That Verizon has adequately demonstrated to the Planning Commission in their transcripts that there is a need for this tower, that this wasn't their first site selected, and this alternate site is the one that they wanted to go with, and that the Planning Commission did act correctly.

MR. PREBAY: Well, everybody has got their own opinion I guess. I guess my opinion is that I have talked to some members on the Planning Commission and they were so afraid of this lawsuit that Verizon has threatened them with that they would have voted for anything.

MR. ADAMS: Lawsuits are a natural position of government, they have been.

MR. PREBAY: Yeah. In fact, I got on the internet today and I got on Verizon, and I was surprised how many lawsuits you guys have pending, holy mackerel.

MR. ESTY: Well, for the record, we never threatened any lawsuit, sir, and we haven't in this case, and we certainly haven't threatened a lawsuit to the Planning Commission. The Planning Commission approved our site after a full hearing. The reason we

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filed the prior lawsuit on the other site was because this board acted in error, and the county acknowledged that error in a judgment. So let the record be clearly reflected as to what happened. We never threatened a lawsuit.

MR. PREBAY: Okay.

MR. ESTY: We filed a lawsuit because this board acted illegally. That is what happened, and the court entered a judgment to that effect. That is what happened, and we have the right to pursue justice and to make sure that the law is upheld, and I'm defending Verizon in that regard. There has been no lawsuit threatened, period.

MR. PREBAY: Mr. Barnes, you've got a comment?

MR. BARNES: Yeah.

MR. ADAMS: I'm sorry, no. We're -- no, no, the floor is closed. Right now we are -- we're simply deciding on whether or not this motion has a second. Can I get a second on the motion that's on the floor?

MR. SWANK: I second.

MR. ADAMS: Can I get a roll call vote?

MR. GREEN: Sure, one second. Okay. Sorry.

23 Swank?

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MR. SWANK: Yes.

MR. GREEN: Prebay?

1 MR. PREBAY: No.

2 MR. GREEN: Okay. Adams?

MR. ADAMS: Yes.

MR. GREEN: Okay. You guys are deadlocked.

MR. LABELLE: Could you revisit the portion of your ordinance that talks about how many votes you need? When you started this you talked about the possibility that it required a majority of those sitting, not a majority of those of the board itself.

MR. GREEN: Well, it's not in the zoning ordinance. Let me go back to the Michigan Zoning Enabling Act.

MR. LABELLE: Okay.

MS. MONROE: It's in the bylaws, zoning boards of appeal.

MR. GREEN: Well, I believe it's also in the zoning act. I just read it. Yes. The Zoning Board of Appeals, Michigan MCL 125.3603, says it's concurring vote of the majority of the members of the zoning board of appeals is necessary to reverse an order requirement decision or determination of an administrative official or body to decide in favor of the applicant on a matter upon which the zoning board of appeals is required to pass under the zoning ordinance in order to grant a variance.

And I believe there are some other things. Now,
to grant a variance --

MR. LABELLE: I would suggest --

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MR. GREEN: That says in favor of the applicant.

Excuse me one second.

MR. LABELLE: No problem. I'm sorry.

MR. GREEN: Thank you. If you want to adjourn you are welcome to. Otherwise, it will take me just a minute to review this here.

MR. ADAMS: All right. We don't need a continuance?

MR. ESTY: Well, for the record, Mr. Green, it's Verizon's position --

MR. JOHNSON: Is this public comment?

MR. ESTY: -- that the appeal has been denied twice now, and the vote has been made and rendered and voted on by the members, and that vote is enforceable.

MR. ADAMS: All right. At this time with the board being deadlocked --

MR. SWANK: Not really deadlocked. I mean --

MR. GREEN: Well, we need to determine -- we just need to make sure procedurally we're allowed to accept a motion.

MS. MONROE: If I could, Mike, I researched that pretty thoroughly, and it's in the bylaws, it's in the

Page 48 Zoning Enabling Act, and it's also in that training 1 manual that we have. 2 MR. GREEN: Well, show me in the bylaws where you 3 are talking about or tell me the section you mean. 4 MS. MONROE: I didn't bring my bylaws. 5 MR. GREEN: I have them right here. They are 6 right here. You can show me where they are in here. 7 Why don't we recess the meeting? 8 MR. ADAMS: All right. I motion to recess the 9 meeting at this time. 10 Motion. MR. SWANK: 11 MR. ADAMS: All those in favor? 12 BOARD MEMBERS: Ayes. 13 MR. ADAMS: All those in opposition? 14 (No response) 15 MR. ADAMS: All right. It's 8:03. We're now in a 16 15-minute recess. 17 (From 8:03 to 8:16 p.m. in recess) 18 MR. ADAMS: All right. Gentlemen, at this time we 19 would like to bring the matter back from recess. Ι 20

MR. SWANK: Second.

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MR. ADAMS: All those in favor?

move we re-open the meeting. Is there a second?

BOARD MEMBERS: Ayes.

MR. ADAMS: At this time I make a motion to close

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       STATE OF MICHIGAN )
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       COUNTY OF WEXFORD )
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                 I certify that this transcript, consisting of 50
 6
            pages, is a complete, true, and correct transcript of
 7
            the proceedings and testimony taken in this case on
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            November 24, 2014.
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                 KATHLEEN TULICK, CSR 4806
                  3434 Veterans Drive
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                 Traverse City, Michigan 49684
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